# <span id="page-0-0"></span>Prose and Cons: Measuring Policing Disparities with Text Data

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#### Abstract

Researchers have traditionally run regressions on numerical and categorical data to detect disparities in policing by race, ethnicity, and gender. This approach can only control for a limited set of simple features, leaving significant unexplained variation and raising concerns of omitted variable bias. Using a novel dataset of text from more than a million police stops, we propose a new method applying large language models (LLMs) to incorporate text data into regression analysis of stop outcomes. Conventional methods excluding text data suggest significant disparities in favor of Black and male suspects, and near-zero disparities with respect to Latinx suspects. Our new LLM-boosted method incorporating text data changes all three findings, implying disparities for race and gender statistically indistinguishable from zero but significant policing disparities disfavoring Latinx suspects.

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## 1 Introduction

Our criminal justice system exerts a huge amount of effort on prediction. Which juveniles at risk of committing crimes will benefit most from additional resources? Where should police officers be positioned in anticipation of where crimes will be committed? Which defendants will recidivate if given a lenient sentence?

To make these predictions, researchers and criminal justice decision-makers have traditionally focused on numerical data or data that can be coded numerically. For example, sentencing guidelines typically rely on two numerical dimensions intended to capture the extensiveness of a defendant's criminal history and severity of the crime in question, respectively. In other contexts like parole predictions (see e.g., Berk 2017), numerical scores may be used from psychological assessments, detailed criminal history and demographic data.

The stakes of these prediction questions could not be higher. In financial terms they amount to hundreds of billions of dollars that could be saved or squandered in the many levels of the criminal justice system, involving millions of people. More importantly are the impacts on lives saved or lost; crimes committed or averted; years spent imprisoned or free.

In this paper we seek to add to the long line of work on prediction in the criminal justice system. Specifically, by using LLMs, we can make much more extensive use of text data than has previously been possible. Rather than simply converting text data into categorical variables, we use LLMs to incorporate the full text of police reports, which has the potential to substantially increase explanatory power.

Our context is data from police stops in Philadelphia, where we use the full text written down by the police officer to describe the circumstances of the stop and potential frisk or arrest. In these "Terry stops," the legal obligation of officers is to make stops or frisks only if there is reasonable suspicion the subject may be involved in a crime, or in the case of frisks, may be carrying a weapon. This leads to the natural implication that discovery of contraband—whether a weapon or evidence of crime—is a primary outcome measure for the success of stops or frisks.

We compare contraband predictions made with numerical and categorical data to those made with the addition of text data. One of our analyses focuses on the impact of race in predicting contraband. There we find that the addition of text data makes a substantial impact–completely changing the significance and/or sign of the variables for gender, race, and Latinx status.

Without controlling for text data, we find significant disparities in favor of Black suspects, significant disparities against female suspects, and near-zero disparities with respect to Latinx suspects. Specifically, a female suspect has a 4.62 percentage point lower chance of being found with contraband than a male suspect  $(p = 0.048)$ , and a Latinx suspect has a 0.37 percentage point lower chance of being found with contraband than a non-Latinx suspect  $(p = 0.607)$ . Following [Knowles et al.](#page-21-0) [\(2001\)](#page-21-0), A lower likelihood of being found with contraband is interpreted as bias against the group in question, because it implies the police are over-policing despite low likelihood of retrieving contraband. In contrast, a Black suspect otherwise identical to a White suspect on non-text observables has a 1.31 percentage point higher chance of being found with contraband ( $p = 0.015$ ). These results are large in magnitude relative to the average 7.3% likelihood that any suspect is found with contraband, and they are statistically significant at the 95% level for the anti-female and pro-Black disparities.

However, when controlling for text data, these disparities change substantially. The likelihood of a Black suspect being found with contraband compared to a White suspect decreases to only 0.02 percentage points  $(p = 0.952)$ , statistically indistinguishable from zero. The anti-female disparity reduces to 1.53 percentage points ( $p =$ 0.386), and the disparity against Latinx suspects increases to 1.41 percentage points  $(p = 0.010)$ . The anti-female and pro-black disparities are no longer statistically significant, and the anti-Latinx disparity is statistically significant at the 99% level.

Thus our analysis suggests that text matters–failing to control for text can produce perceptions of disparity where there is none, and perceptions of no disparity where there is some. This suggests that empirical analysis of policing practice should shift toward methods that can take free-form text into account; and it casts doubt on some earlier results regarding disparities that do not take free-form text into account.

Part II of this paper provides background on our setting and prior work on the topic. Part III introduces our data and methods, and Part IV reports our main findings. Part V concludes.

## 2 Background

## 2.1 Setting

Our study analyzes data on pedestrian Terry stops conducted by the Philadelphia Police Department between 2014 and 2023. Terry stops are named after the Supreme Court's ruling in *Terry v. Ohio* (1968), which established that police officers may briefly detain a person if they have reasonable suspicion that the individual has been, is, or is about to be engaged in criminal activity. The Court also held that officers may conduct a limited pat-down search, or "frisk," for weapons if they reasonably believe the person may be armed and dangerous. In practice, officers must be able to articulate the specific observations or information that led them to suspect criminal activity or the presence of weapons, thereby justifying the stop and potential frisk.

In our dataset, each time an individual is stopped or frisked, the officer records details about the person stopped, including the location and time of the stop, and the officer conducting it. Crucially for this paper, the officer also provides a narrative intended to establish reasonable and articulable suspicion (RAS) for the stop. These reports constitute the bulk of the data we analyze. Additionally, as part of a monitoring agreement stemming from litigation in Bailey v. City of Philadelphia (2011), attorneys code a random sample of stops and arrests with a legal assessment of whether RAS was present in the narratives.

The Philadelphia Police Department provided data from police reports that occur after stops. Certain of the variables—like whether the police had reasonable suspicion for stops and frisks—were manually coded by lawyers as part of the monitoring process, on a randomly selected sample. We supplement the police data with demographic, economic, and crime data from the U.S. Census and the Philadelphia Police Department for additional controls.

## 2.2 Prior Literature

Contraband discovery rates are an important outcome variable in empirical studies on policing, particularly in studying potential racial bias. [Knowles et al.](#page-21-0) [\(2001\)](#page-21-0) proposed an "outcome test," building on earlier work by [Becker](#page-21-1) [\(1957\)](#page-21-1), under which an unbiased police officer should find contraband on suspects of different races, genders, etc. at equal rates. Different rates of contraband discovery suggest bias insofar as "officers driven by racial prejudice will continue to search minority citizens at higher rates despite finding less contraband" [\(Tillyer and Klahm, 2011\)](#page-22-0).

Studies conducted on this theoretical foundation have had mixed results. Some research has found no evidence of disparities, with statistically equivalent contraband discovery rates between Black and White suspects [\(Knowles et al., 2001;](#page-21-0) [Persico and](#page-22-1) [Todd, 2006;](#page-22-1) [Hernandez-Murillo and Knowles, 2004\)](#page-21-2). However, other studies have found lower contraband discovery rates for minority suspects, suggesting potential disparities in search practices [\(Engel and Johnson, 2006;](#page-21-3) [Ridgeway, 2007\)](#page-22-2). [Tillyer](#page-22-0) [and Klahm](#page-22-0) [\(2011\)](#page-22-0) found that Black suspects were twice as likely as White suspects to be found with contraband in discretionary searches, suggesting disparities in  $fa$ vor of Black suspects (at least in discretionary searches; they found equal rates for mandatory searches).

Critics have raised concerns about the assumptions and limitations of using contraband discovery rates as evidence of disparities. Most prominently, various critics have observed the specter of omitted variable bias—for a variety of reasons, the circumstances of police stops may differ depending on the race of the suspect [\(Anwar](#page-21-4) [and Fang, 2006;](#page-21-4) [Engel, 2008;](#page-21-5) [Engel and Tillyer, 2008\)](#page-21-6).

Police departments often have extensive documentation of the circumstances of police stops that could in theory be used to mitigate omitted variable bias. However, the documentation is natural language not easily converted to structured data. This article addresses this issue by using LLMs to incorporate natural language data in statistical analysis of contraband discovery.

## 3 Methodology

## 3.1 Hypotheses

Applying the methods described above, we aim to test several different hypotheses in this paper.  $<sup>1</sup>$  $<sup>1</sup>$  $<sup>1</sup>$ </sup>

First, we test the hypothesis that individual characteristics (for example, race and

<sup>&</sup>lt;sup>1</sup>[[Note that we have not yet tested some of the hypotheses below–we will do so soon!]]

gender) will significantly influence the predicted values of dependent variables. If individual characteristics strongly predict outcomes, that may suggest disparities in policing practice. As noted above, if Black suspects are less likely to be found with contraband than White suspects, that would suggest that the police are biased against Black suspects (because they are more likely to stop them even when unwarranted). Or, if Black suspects are more likely to be frisked after being stopped compared to White suspects, even holding the stated circumstances of the stop constant, that would again suggest that the police are biased against Black suspects. Thus regression analysis helps to shed light on potential disparities in policing.

Second, we test the hypothesis that text matters. By conducting prediction both with structured data only (excluding text data) and with all data, including text data, we can assess how important text data is in the story and whether regressions that exclude text data may suffer from bias. This point is important because virtually all analysis to date has occurred using categorical variables generated from text data, rather than from text data themselves; if conventional categorical variables are inadequate, that casts doubt on a huge swath of the literature and raises the inclusion of text data as an important best practice for future work.

Third, we test the hypothesis that specific pieces of language in police reports predict outcomes. For example, what activities of suspects are most likely to lead to arrests? What activities of suspects are most likely to lead to legally impermissible arrests? Shedding light on what factors police care the most about can help us to determine whether these factors are in line with our values, and determining what suspects are most predictive of impermissible arrests provides valuable information for future officer training.[2](#page-0-0)

Fourth and finally, we test the hypothesis that different officers have different propensities to reach certain outcomes. Perhaps certain officers are more likely to make impermissible frisks, or more likely to escalate a stop to a frisk or a frisk to an arrest, all else equal. Perhaps certain officers simply behave more unpredictably. Testing this hypothesis will help us to shed light on which officers are potentially problematic, potentially providing a useful tool to police departments to flag problem officers for further training.[3](#page-0-0)

<sup>&</sup>lt;sup>2</sup>[[Note: We have not tested this hypothesis yet.]]

<sup>3</sup> [[Note: We have not tested this hypothesis yet.]]

### 3.2 Methods

#### 3.2.1 LLM-Boosted OLS Regression

Applying related research that one of us is currently conducting, we use a new method to incorporate natural language in causal inference by leveraging predictions generated from a fine-tuned large language model (LLM). Specifcally, we fine-tune an LLM to generate direct predictions of the outcome variable, which are then used as an additional control in OLS regression.

Mathematically, a conventional OLS regression would take the form:

$$
Y_i = \beta_0 + \boldsymbol{\beta}^T \mathbf{X}_i + \varepsilon_i \tag{1}
$$

Where  $Y_i$  is the dependent variable for observation i,  $\beta_0$  is the intercept term,  $\boldsymbol{\beta}$ is a  $k \times 1$  vector of coefficients for the independent variables,  $\mathbf{X}_i$  is a  $k \times 1$  vector of independent variables for observation i, and  $\varepsilon_i$  is the error term for observation i.

We simply add an additional term to this regression:

<span id="page-6-0"></span>
$$
Y_i = \beta_0 + \boldsymbol{\beta}^T \mathbf{X}_i + \delta p_i^{LLM} + \varepsilon_i \tag{2}
$$

Where  $\delta$  is the coefficient for the LLM-predicted probability, and  $p_i^{LLM}$  is the predicted probability generated by the fine-tuned LLM for observation  $i$ .

We generate outcome predictions using Llama 3, a decoder-only transformer model developed by Meta. The weights of Llama 3 are open-source to researchers, making it suitable for fine-tuning, unlike closed models like Anthropic's Claude and OpenAI's GPT. This accessibility allows us to fine-tune the model weights to optimize performance for our specific prediction tasks.

To adapt Llama 3 to our specific prediction tasks, we fine-tune by tweaking the weights of the model to optimize its performance on a set of training examples;<sup>[4](#page-0-0)</sup>

<sup>4</sup>We specifically employ Low-Rank Adaptation (LoRA), an implementation of Parameter-Efficient Fine-Tuning (PEFT), which fine-tunes a subset of the model's weights in order to reduce memory requirements and training time [\(Hu et al., 2022;](#page-21-7) [Zhang et al., 2022\)](#page-22-3). In LoRA, the weight update for a layer is represented as the product of two low-rank matrices, significantly reducing the number of trainable parameters compared to full fine-tuning [\(Zhang et al., 2022\)](#page-22-3).

After fine-tuning, we evaluate its performance on a set of test examples that was kept segregated during the training process.<sup>[5](#page-0-0)</sup> [Bai et al.](#page-21-8)  $(2023)$  show that transformers can implicitly learn and employ statistical models in prediction, suggesting that a finetuned LLM might adapt textual inputs to a wide range of functional forms without being explicitly trained with any particular functional form in mind.

We specifically train Llama 3 to predict whether a suspect was discovered to have contraband using the stop narrative produced by the police officer. Then, once we fine-tune Llama 3 to predict whether contraband was discovered, we incorporate the predicted probabilities generated by the  $LLM<sup>6</sup>$  $LLM<sup>6</sup>$  $LLM<sup>6</sup>$  as an additional variable in OLS regression. That is, we model Equation [2,](#page-6-0) where  $Y_i$  is whether or not the officer discovered contraband for suspect i (1 if yes, 0 if no), and  $p_i^{LLM}$  is the LLM's predicted probability that contraband would be discovered for suspect  $i$ . This allows us to analyze the residual variation in our predictive task while relying on OLS assumptions familiar to economists, simply adding an additional control.

We calculate the predictive performance of the OLS model, whether incorporating textual predictions or not, by using R-squared statistics as well as Mean Squared Error (MSE), testing MSE by training the OLS model on the training set and then calculating MSE on the test set.[7](#page-0-0)

$$
\mathbf{W} = \mathbf{W}_0 + \alpha \mathbf{B} \mathbf{A} \tag{3}
$$

Where  $W_0$  is frozen during training,  $\alpha$  is a scaling factor, and only **B** and **A** are trained. This reduces the number of trainable parameters from  $d \times k$  to  $r(d+k)$ . For example, if  $d = k = 1000$ and  $r = 8$ , this reduces the number of trainable parameters from 1,000,000 to 16,000.

During the forward pass, given an input x, the output is computed as:

$$
\mathbf{h} = \mathbf{W}\mathbf{x} = \mathbf{W}_0\mathbf{x} + \alpha(\mathbf{B}\mathbf{A})\mathbf{x}
$$
 (4)

This decomposition allows for efficient fine-tuning while maintaining model performance through the low-rank approximation of the weight updates.

This approach has shown comparable performance to full fine-tuning on various natural language processing tasks while dramatically reducing the number of trainable parameters [\(Hu et al., 2021\)](#page-21-9).

<sup>5</sup>We use an  $80\%/20\%$  training/testing split, which is one conventional option for large datasets like ours.

<sup>6</sup>These are straightforwardly generated by exponentiating the LLM's log probabilities.

<sup>7</sup>It is also possible to calculate accuracy (what proportion of predictions was correct), precision (what proportion of positive identifications was correct), recall (what proportion of actual positives was identified correctly), and F1 score (the harmonic mean of precision and recall), which are common in the machine learning literature; however, due to significant class imbalance, when we

For a given weight matrix  $\mathbf{W}_0$  in the original model, LoRA decomposes the weight update into the product of two low-rank matrices  $\mathbf{B} \in R^{d \times r}$  and  $\mathbf{A} \in R^{r \times k}$ , where r is the chosen rank (typically much smaller than  $d$  and  $k$ ):

#### 3.2.2 Why Not Use Only LLMs?

The method described above is just one way to use LLMs to incorporate text data in a prediction task. Another alternative would be to use an LLM as a complete replacement for OLS regression, giving an LLM as input all variables, including race, ethnicity, gender, other controls (which could be analyzed using OLS regression), and the police report text, and training the LLM to predict contraband discovery. The specific impact of each variable could then be estimated using perturbation analysis, comparing the average prediction of contraband discovery across the sample when, for example, we perturb the sample so that all suspects are White and all suspects are Black (but all other variables otherwise retain their original sample value). The difference between the average predictions in each perturbation condition would then produce an estimate of the effect of a suspect's being Black instead of White, analogous to regression coefficients. The same perturbation procedure could be repeated to produce estimates for all variables of interest.

The LLM-only method could theoretically always perform at least as well as any method that constrains functional form, like the method applied in this paper. Neural networks (which are at the core of all modern LLMs) are Turing-complete [\(Siegelmann](#page-22-4) [and Sontag, 1995\)](#page-22-4), meaning it is possible to imitate any alternative computational method with a sufficiently large neural network [\(Hornik, 1991\)](#page-21-10). If there are significant interaction terms between any of the variables in an OLS regression (or interactions between the interactions, or interactions between interactions between interactions, etc.), the LLM-only method could take these into account as well, which theoretically should improve performance.

One of us has conducted methodological work evaluating the difference in performance and explainability of different techniques to use LLMs in causal inference, including both the method used in this paper (LLM-boosted OLS) and the LLM-only approach described in the previous two paragraphs. [Choi and Connell](#page-21-11) [\(2024\)](#page-21-11) finds that the improvement in going from LLM-boosted OLS to LLM-only inference is generally small. We tested both methods on the dataset in this paper, and performance statistics for both methods are shown below in Table [1.](#page-9-0)

restrict the training data (notably when we drop natural language), in some training samples no inputs are sufficiently predictive of the under-represented training class, leading to zero predicted negatives or positives and an F1 score of zero. Thus we believe that MSE and R-squared are better metrics for performance in this particular setting.

<span id="page-9-0"></span>

Method	MSE.		R-squared	
	Train	Test	Train	Test.
LLM-Boosted OLS 0.0333 0.0440 0.5062 0.3368				
LLM Only		$0.0366$ $0.0421$ $0.4616$ $0.3737$		

Table 1: Performance Metrics for Different Methods

As Table [1](#page-9-0) shows, the benefit of an LLM-only approach is a small improvement in performance, and the disadvantages are significant. Most importantly, LLM-only inference is a black box. While regression coefficients can be approximated using perturbation analysis, the true functional form of the inference (for example, the importance of the implicit interactions between variables) remains unknown. This opacity contrasts sharply with the interpretability of OLS coefficients, which are well understood and extensively analyzed in existing econometric literature. Incorporating an additional control into OLS is relatively secure and unlikely to bias estimates of other variables, subject to the potential issues discussed in Subsection [4.4.](#page-18-0)[8](#page-0-0)

## 3.2.3 Pre-Processing Police Reports to Address Proxying, Multicollinearity, and Attenuation Bias

Officer descriptions of stop events often include details that might be problematic for our analysis. First, many of the police reports contain details not only of the events leading up to the stop but also the outcome of the stop (for example, "Marijuana was found..."). Including this text when fine-tuning our LLM would cause attenuation bias on all other variables in our OLS regression, because the LLM prediction variable  $p_i^{LLM}$  would capture some of the variation that should be attributed to other variables [\(Frost, 2020\)](#page-21-12).

Second, many of the descriptions explicitly describe demographic variables about the suspect that are already included in the OLS regression (for example, "Male was

<sup>8</sup>There are other, more technical, considerations that make LLM-only inference unappealing. First, by converting numerical data to tokens, an LLM conducting direct prediction does not optimize a numerical model. This can make its behavior potentially unpredictable. For example, continuous variables may not monotonically affect predicted outcome probabilities, complicating interpretation. Second, the specific fine-tuning method used (PEFT with LoRA) may underfit or overfit on the data. Decisions about hyperparameters are more consequential than when only using LLM prediction to generate an additional variable. This potentially increases researcher degrees of freedom, raising concerns about the robustness and replicability of findings.

found..."). Including this information in the text used to fine-tune the LLM would cause multicollinearity between our variables of interest and  $p_i^{LLM}$ . This too would cause attenuation bias in the estimate of the coefficients on our variables of interest (for example, the variable representing gender).

Third and more subtly, even if we remove explicit references to race, ehtnicity, and gender, proxies for key demographic variables might remain–for example, female suspects might be more likely to be described as wearing dresses, and male suspects might be more likely to be described as having beards. Because wearing a dress or having a beard is not relevant to contraband discovery except to the extent it proxies for gender, including this sort of information in the text of police reports would also cause multicollinearity and attenuation bias.

We address all of these issues by pre-processing the datasets using an LLM to exclude the problematic information described above. Detailed information about the model, model hyperparameters, and prompts we used is available in Section [B.3](#page-34-0) of the Appendix. We first generate a version of the dataset redacting any information that could not have been known prior to the beginning of the stop (for example, simply removing the sentence beginning "Marijuana was found..."). We then redact any explicit mention of demographic variables of interest from the police reports (for example, replacing "male suspect" with "individual").

After conducting these initial redactions, the concern about proxy multicollinearity still remains. To identify whether the remaining text after the initial redactions would allow the LLM to proxy for race, gender, or ethnicity, we use a logistic regression model with LASSO regularization [\(Tibshirani, 1996\)](#page-22-5) to estimate which specific words are most predictive of a suspect's race, gender, and ethnicity.

Specifically, let  $d_{ij}$  represent the frequency of word j in document i. The term frequency (TF) is given by:

$$
TF_{ij} = \frac{d_{ij}}{\sum_{k} d_{ik}}\tag{5}
$$

The inverse document frequency (IDF) for word  $j$  is calculated as:

$$
IDF_j = \log \frac{N}{|\{i : d_{ij} > 0\}|}\tag{6}
$$

where N is the total number of documents and  $|\{i : d_{ij} > 0\}|$  is the number of documents containing word  $j$ . The final TF-IDF score is:

$$
TF-IDF_{ij} = TF_{ij} \times IDF_j \tag{7}
$$

Using these TF-IDF vectors as inputs, we estimate separate LASSO-regularized logistic regression models for race, ethnicity, and gender. For each demographic variable  $y_i \in \{0, 1\}$ , the probability of the positive class is modeled as:

$$
P(y_i = 1 | \mathbf{x}_i) = \frac{1}{1 + e^{-(\beta_0 + \sum_j \beta_j x_{ij})}}
$$
(8)

where  $\mathbf{x}_i$  is the TF-IDF vector for document i, and the  $\beta_j$  coefficients are estimated by minimizing the penalized negative log-likelihood:

<span id="page-11-0"></span>
$$
\min_{\beta_0, \beta} \left[ -\sum_{i=1}^N (y_i \log(p_i) + (1 - y_i) \log(1 - p_i)) + \lambda \sum_{j=1}^J |\beta_j| \right]
$$
(9)

where  $p_i = P(y_i = 1|\mathbf{x}_i)$ ,  $\lambda$  is the regularization parameter, and the  $L_1$  penalty term  $\lambda \sum_{j=1}^{J} |\beta_j|$  encourages sparse solutions by shrinking some coefficients exactly to zero. The regularization parameter  $\lambda$  is selected through 5-fold cross-validation to maximize prediction accuracy while maintaining model interpretability.

In our initial analysis, we find that a number of important proxies are present in the text data: the suspect's name (predictive of Latinx ethnicity), attire (predictive of gender, including accessories like purses), hair (predictive of gender, including facial hair), and *location* (predictive of race). Information about name, attire, and hair has little plausible predictive value except as a proxy for demographic variables, so we redact them. Location information is more ambiguous–indeed, location is usually treated as an appropriate control and we do separately control for location in our OLS regression, following convention. Out of an abundance of caution, we redact geographic data as well, relying on the controls already present in the OLS variables.

After completing all redactions, we run a final LASSO-regularized logistic regression to inspect the words that are most predictive of race, ethnicity, and gender. Table [3.2.3](#page-11-0) shows the performance statistics for the estimate of race, ethnicity, and gender respectively.

<span id="page-12-0"></span>

Metric	Race	Ethnicity	Gender
Overall Accuracy	0.7180	0.9103	0.8553
Macro Precision	0.6239	0.4552	0.5944
Macro Recall	0.5116	0.5000	0.5003
Macro F1-Score	0.4508	0.4765	0.4618

Table 2: Performance statistics for logistic regression models predicting demographic variables (Race, Ethnicity, Gender) from redacted police report text. The models were trained to assess whether the pre-processed text data still contained proxies for demographic information after redactions. Metrics reported include Overall Accuracy, Macro Precision, Macro Recall, and Macro F1-Score. The dataset was split into 80% training and 20% testing sets. The metrics are reported for the test set.

Table [3.2.3](#page-11-0) shows that the model has limited ability to accurately predict demographic variables based on the text. As Table [A.1](#page-23-0) shows, our sample is 70.2% Black, 9.6% Latinx, and 14.1% female. Thus a model that guessed that all suspects were Black, non-Latinx, and male would have an accuracy of 0.702, 0.904, and 0.859, respectively. The actual accuracy statistics from the prediction model barely exceed these base rates.

Table [3.2.3](#page-12-0) shows the top 10 most predictive features for each demographic variable, along with their corresponding importance scores (in parentheses; these are the coefficients from the logistic regression, but they have no clear interpretation because of the vectorization and tokenization process we use, described in Section [B.4](#page-37-0) of the Appendix).

Race	Ethnicity	Gender
syringes $(-3.5739)$	swimming $(3.0685)$	$\overline{17}$ (3.8111)
identify $(3.3943)$	spoke (-2.7244)	flag $(3.3598)$
syringe $(-3.0125)$	crisis $(2.6462)$	baggy(3.0576)
dock $(-2.8367)$	24th (2.1374)	verify $(2.3874)$
tracks $(-2.7470)$	sexual $(2.0967)$	hanging $(2.3330)$
spotted $(2.6971)$	detained $(2.0826)$	entryway $(2.0856)$
carts $(-2.4620)$	fence $(2.0328)$	staggering $(1.9590)$
15(2.3055)	k2(1.9692)	help $(1.9516)$
$h37$ (-2.1986)	grant (1.9604)	electric $(1.9217)$
median $(-2.1901)$	cleared $(1.9453)$	assaulted $(-1.8568)$

Table 3: Top 10 most predictive words (features) for logistic regression models predicting each demographic variable (Race, Ethnicity, Gender) from redacted police report text. The numbers in parentheses are the coefficients from the logistic regression models (importance scores), indicating the strength and direction of association between each word and the demographic variable. Positive scores indicate words more associated with White, Latinx, or male suspects, while negative scores are associated with Black, non-Latinx, or female suspects. The features were extracted using Term Frequency-Inverse Document Frequency (TF-IDF) vectorization with LASSO regularization.

Qualitative inspection of the words most predictive of our demographic variables suggests that we have appropriately redacted proxies for variables of interest. The remaining predictive features are largely related to the nature of the stop or the behavior observed, rather than direct proxies for demographic characteristics.

This analysis provides confidence that our redaction process has significantly reduced the presence of demographic proxies in the text data, minimizing the risk of multicollinearity and attenuation bias in our subsequent analyses.

### 3.3 Data

Our data come from the Philadelphia Police Department and describe pedestrian police stops and frisks from the years 2016 to 2023. Our sample of 67,469 total observations was randomly selected from over a million stops in this time period. A large number of variables are available, including information on outcomes, subjects, officers, and importantly, free text data. Table [A.1](#page-23-0) includes summary statistics on a selection of the variables. We intend to conduct additional analysis on the full dataset, which has closer to a million observations, where we may be able to synthetically generate reasonable suspicion variables using fine-tuned large language models.

The data include information on whether a suspect was frisked, whether contraband was discovered, whether there was reasonable suspicion for the stop or the frisk, and whether the suspect was arrested. There is also information on the type of contraband recovered, including whether it was a gun or other weapon, drugs or something else. There is a great deal of data about the subject, including several variables about individual appearance, race, gender, age, and Latinx status.

There is information about the location and time of the stop as well as identifiers for the officer and partner making the stop. We code location based on the Police Service Area (PSA) in which the stop was made. Crucially, there is a detailed free-text narrative by the police officer explaining the reason for the stop, which is intended to convey evidence of reasonable suspicion. The same information is also available for a frisk if one was made.

Table [A.1](#page-23-0) contains summary statistics for each of the data we used in our analysis.

## 4 Analysis

### 4.1 Regression Equations and Model Performance

We conducted four different OLS regressions:

1. Key Variables:

$$
y_i = \beta_0 + \beta_1 f_i + \beta_2 b_i + \beta_3 l_i + \varepsilon_i \tag{10}
$$

This regression includes only the key variables of interest:  $f_i$  represents gender (female),  $b_i$  is an indicator variable for whether the suspect is Black, and  $l_i$  represents whether the individual is Latinx.

2. Key + Basic Controls:

$$
y_i = \beta_0 + \beta_1 f_i + \beta_2 b_i + \beta_3 l_i + \boldsymbol{\beta}^T \mathbf{X}_i + \varepsilon_i
$$
\n(11)

This regression adds control variables in vector  $\mathbf{X}_i$ , which includes age (in years),

height (in feet), weight (in pounds), build (thin, medium, heavy, stocky, small, tall, muscular, or some combination thereof), <sup>[9](#page-0-0)</sup> whether a partner was present (yes or no), a linear time control (minutes since the year  $2000$ ), and the month<sup>[10](#page-0-0)</sup> and time of day when the stop occurred.<sup>[11](#page-0-0)</sup>

3. All Structured Variables:

$$
y_i = \beta_0 + \beta_1 f_i + \beta_2 b_i + \beta_3 l_i + \boldsymbol{\beta}^T \mathbf{X}_i + \sum_{o=1}^O \gamma_o o_{oi} + \sum_{p=1}^P \delta_p p_{pi} + \varepsilon_i \tag{12}
$$

This regression includes all previous variables and adds  $o_{oi}$  for officer fixed effects and  $p_{pi}$  for PSA (Police Service Area) fixed effects.

4. All Structured Variables + LLM:

$$
y_i = \beta_0 + \beta_1 f_i + \beta_2 b_i + \beta_3 l_i + \boldsymbol{\beta}^T \mathbf{X}_i + \sum_{o=1}^O \gamma_o o_{oi} + \sum_{p=1}^P \delta_p p_{pi} + \lambda p_i^{LLM} + \varepsilon_i \qquad (13)
$$

This final regression includes all previous variables and adds  $p_i^{LLM}$ , which represents the LLM-predicted probability of contraband discovery for observation i.

Table [A.1](#page-23-1) and Figures [1](#page-27-0) and [2](#page-28-0) present performance statistics for each of the regressions. As is conventional in the computer science literature, we test performance by randomly splitting our dataset into a training subset and a testing subset (80% of the sample for training, 20% for testing). We "train" the OLS model by fitting its coefficients based on the training subset, and we calculate R-squared and MSE by plugging in predicted values for  $y_i$  using the coefficients generated when estimating OLS on the training subset. Thus, for the "train" R-squared and MSE in the table and figures, we calculated residual variation using coefficients from the training subset, variable values from the training subset, and true values from the training subset; but for the "test" R-squared and MSE, we calculated residual variation using coefficients from the training subset, variable values from the testing subset, and true values from the testing subset.

<sup>9</sup>We used fixed effects for the specific combination of build types, although the vast majority of suspects were identified with only one build type.

<sup>10</sup>We used fixed effects for each month.

<sup>&</sup>lt;sup>11</sup>We included fixed effects for time of day, splitting the day between midnight to 8 AM, 8 AM to 4 PM, and 4 PM to midnight.

R-squared and MSE will always be better (higher and lower, respectively) in training than in test. The difference in these statistics between training and test is known as generalization error and is often a sign of overfitting. As the table and figures show, generalization error significantly increases when we add controls for PSA and officer. This is to be expected, because there is substantial variation in the cases that any particular officer will deal with; the officer's propensity to find contraband in the training set may not carry over to the testing set, causing overfitting.

The key result from the table and figures is that R-squared and MSE dramatically improve when adding predictions based on natural language. Explanatory power in the absence of text data is quite poor even with full controls and fixed effects, with test R-squared of 0.0584 and test MSE of 0.0625. With the addition of text data, test R-squared jumps to 0.3368 and test MSE falls to 0.0440, substantial improvements in both cases.

This suggests that important residual variation is captured when we include text data, and reinforces the concern that there may be omitted variable bias when text data are excluded.

## 4.2 Examples of Changed Predictions

The inclusion of LLM predictions in our regression analysis led to significant changes in contraband prediction probabilities for individual cases. Here are two illustrative examples:

#### • Example 1:

Police Report: "Police observed an individual heading west bound with merchandise from [a store] and the store's LPO [loss prevention officer] following behind pointing at the individual stating the merchandise was not paid for."

LPM probability without LLMs: -2.494%

LPM probability with LLMs:  $44.902\%$ 

In this case, the LLM-boosted model significantly increased the predicted probability of contraband discovery. The detailed description of a theft in progress, along with positive identification by a loss prevention officer, likely contributed to this substantial increase.

#### • Example 2:

Police Report: "The suspect was observed by police driving ... and failed to use a right turn signal..."

LPM probability without LLMs: 39.258%

LPM probability with LLMs:  $3.186\%$ 

Conversely, in this example, the LLM-boosted model dramatically decreased the predicted probability of contraband discovery. The report describes a minor traffic violation, which provides an explanation for the stop that makes contraband discovery unlikely (although still not impossible), compared to the pre-LLM model.

These examples demonstrate how the inclusion of text data can lead to more nuanced and context-aware predictions, correcting for biases or oversimplifications in models relying solely on structured data.

### 4.3 Main Results

Table [A.1](#page-24-0) and Figures [3,](#page-29-0) [4,](#page-30-0) and [5](#page-31-0) present the results of the regression analysis. The model including only structured data suggests that female suspects were 4.62 percentage points less likely to be found with contraband than male suspects ( $p = 0.048$ ); Black suspects were 1.31 percentage points more likely to be found with contraband than White suspects ( $p = 0.015$ ); and Latinx suspects were 0.37 percentage points less likely to be found with contraband than non-Latinx suspects  $(p = 0.607)$ .

Using the model of contraband discovery in [Knowles et al.](#page-21-0) [\(2001\)](#page-21-0), these results suggest strong anti-female disparities, moderate pro-Black disparities, and near-zero disparity with respect to Latinxs. The results regarding anti-female and pro-Black disparities were significant at the 95% level.

However, when text data are included in the training and test datasets, coefficient estimates dramatically shift in magnitude. When controlling for text data, female suspects were only 1.53 percentage points less likely to be found with contraband than male suspects ( $p = 0.386$ ); Black suspects were only 0.02 percentage points more likely to be found with contraband than White suspects  $(p = 0.952)$ ; and Latinx suspects were 1.41 percentage points less likely to be found with contraband than non-Latinx suspects  $(p = 0.010)$ .

This suggests near-zero disparity regarding Black suspects, substantially less (and statistically insignificant) disparity regarding females versus males, and definite disparity against Latinx suspects, which is also statistically significant at the 99% level.

In summary, while the models trained only on structured data show a variety of policing disparities on the demographic variables we tested, the inclusion of free-form text data dramatically changes those disparity estimates, moving us from an estimate of anti-female and pro-Black disparities to an estimate of anti-Latinx disparity. This suggests that the disparities observed with structured data alone may be mitigated or complicated by additional contextual information captured in text.

### <span id="page-18-0"></span>4.4 Limitations and Robustness Checks

#### 4.4.1 Confounders in Police Report Descriptions

Because so much of our analysis relies on descriptions written by police officers, a natural concern is that the descriptions themselves exhibit bias that confounds our estimates of disparities. It could be, for example, that when police see a suspect smoking something hand-rolled, they might describe it as "likely tobacco" if the suspect is White and "likely marijuana" if the suspect is Black. Or, to take another example, police might be concerned about being accused of gender bias and therefore devote extra care to making their report sound suspicious when stopping a woman. In either case, bias in natural language descriptions would serve as a confounder in our analysis.

We can test this possibility in the OLS regression that incorporates predicted probabilities, by interacting the predicted probability with each of the variables of interest—i.e., generating an interaction between the indicator variable for "Female", "Black", etc. with the predicted probabilities. Table [A.1](#page-24-0) shows the results of this analysis. The coefficients on the interactions for female and Black suspects are statistically insignificant ( $p = 0.317$  and  $p = 0.514$ , respectively), the coefficient for Latinx suspects is significant at 90% but not 95% ( $p = 0.056$ ), and each of the aforementioned coefficients is near zero in magnitude (-0.1244, -0.0133, and -0.0493, respectively; note that this term is a multiplier against the value of the prediction coefficient which itself has a mean value of  $(0.075)^{12}$  $(0.075)^{12}$  $(0.075)^{12}$ 

 $12$ <sup>[[Another potential method to assess bias, which we have not conducted yet, is to fine-tune a</sup>

#### 4.4.2 Just-So Reports and Coefficient Attenuation

Even if police reports exhibit no disparities, controlling for their content could inappropriately attenuate coefficient estimates in contraband discovery if the police tend to write just-so reports, reshaping the narrative in their police reports after the fact to make the stop seem justifiable.<sup>[13](#page-0-0)</sup>

Note that this is not a concern if police merely engage in across-the-board puffery– for example, if the police were always to make events sound 50% more convincing than reality, the fine-tuned LLM would account for this, since its predictions are ultimately rooted in actual contraband results and it would simply discount for the 50% puffery in its predicted probabilities. Because our dataset consists only of cases where stops were made, police have a consistent incentive to give the appearance of reasonable suspicion, which would tend to give rise to level bias controllable by the LLM's training.

But a more severe problem exists when different sorts of stops are differently misreported. Here, too, certain directions of misreporting are less problematic. If police were to take greater care to make stops seem justified when no contraband is ultimately found (because they might think the contraband speaks for itself in cases where it is found), this would simply reduce the predictive power of the model and make it a less effective control. On the other hand, if police were to distort their reporting to make stops seem more justified in cases where contraband was found (i.e. in cases where stops really were justified), that would essentially turn the LLM control into an "over-control" and lead to attenuation of the magnitude of other coefficients in the OLS regression.

This possibility is more fundamental and more difficult to test. There is some evidence that police either do not try to or are not very good at mis-reporting in general, like the frequency with which police make stops that are later judged to lack reasonable suspicion (20.5%), and much of the existing literature (which often

model on the contents of police reports to see if it is possible to predict the race of suspects (or any other characteristic hypothesized to be subject policing disparities). We can facially evaluate whether the contents of the reports are predictive; if they are, we can then apply explainability tools like ablation, LIME, and SHAP to identify which characteristics of the reports are most predictive. In doing so, we can see whether there is telltale or "dog whistle" language that police are more likely to use in reports for certain kinds of suspects.]]

<sup>&</sup>lt;sup>13</sup>[[Note: We would welcome any suggestions about methods to evaluate the extent to which this is happening!]]

extracts simple controls from stop narratives) operates under the same assumption that stop narratives accurately reflect what happened. Moreover, the fact that we do not see attenuation across the board (the coefficient for the Latinx indicator variable increases in magnitude) is some evidence against the potential for attenuation from just-so reporting. However, the possibility remains.

## 5 Conclusion

This paper demonstrates the significant impact that LLMs can have when analyzing police stop data for potential racial disparities. By leveraging the full text descriptions provided by officers rather than just numerical and categorical data, LLMs can produce substantially different results, in this case causing apparent policing disparities to disappear. This finding highlights the importance of considering free-form text in analyses of policing practices and casts doubt on some prior conclusions regarding policing disparities that did not incorporate such textual information.

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## A Tables and Figures

## <span id="page-23-0"></span>A.1 Tables

<span id="page-23-1"></span>

Table 4: Summary statistics for key variables in the dataset of Philadelphia police stops from 2016 to 2023. The table reports the mean and standard deviation for the following variables: Contraband Discovered (indicator variable equal to 1 if contraband was found, 0 otherwise), Reasonable Suspicion for Stop (indicator variable equal to 1 if reasonable suspicion was present, 0 otherwise), Gender (Male indicator variable equal to 1 if the suspect is male, 0 otherwise), Race (Black and White indicator variables), *Ethnicity* (*Latinx* indicator variable equal to 1 if the suspect is Latinx, 0 otherwise), Age (in years), Height (in feet), Weight (in pounds), Year (calendar year of the stop), Month (month of the stop), Time of Day (Evening, Daytime, and Night indicator variables), *Officer with Partner* (indicator variable equal to 1 if the officer had a partner during the stop, 0 otherwise), and LLM Contraband Prediction (the predicted probability of contraband discovery from the LLM model). The sample includes 67,469 observations.

<span id="page-24-0"></span>

Table 5: Performance metrics (R-squared and Mean Squared Error) for different OLS regression models predicting contraband discovery. The models include: (1)  $\bf{Key}$ Variables only, which includes indicator variables for Female (1 if suspect is female, 0 otherwise), Black (1 if suspect is Black, 0 otherwise), and Latinx (1 if suspect is Latinx, 0 otherwise); (2) Key Variables plus Basic Controls, which adds controls for Age (in years), Height (in feet), Weight (in pounds), Build (categorical variable for body type), *Officer with Partner* (indicator variable), *Time* (minutes since the year 2000), *Month* (month fixed effects), and *Time of Day* (fixed effects for Evening, Daytime, and Night); (3) All Structured Variables, which adds Officer Fixed Effects and Police Service Area (PSA) Fixed Effects; and (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data. Performance metrics are reported for both training and test datasets. The training set includes 80% of the data; the test set includes the remaining 20%.



 $p^* p < 0.1, \, \frac{p}{p} < 0.05, \, \frac{p}{p} < 0.01$ 

Table 6: OLS regression results for the likelihood of contraband discovery during police stops, using different model specifications. The dependent variable is an indicator equal to 1 if contraband was discovered, 0 otherwise. The table reports coefficient estimates and standarderrors (in parentheses) for key demographic variables (*Female*, *Black*, *Asian*, *Latinx*), with different sets of controls: (1) **Key Variables** only, which includes the demographic indicators; (2) **Key Variables plus Basic Controls**, which adds controls for  $Age$  (in years),  $Height$ (in feet), Weight (in pounds), Build (categorical variable for body type), Officer with Partner (indicator variable), Time (minutes since the year 2000), Month fixed effects, and Time of Day fixed effects (Evening, Daytime, Night); (3) **All Structured Variables**, which adds Officer Fixed Effects and Police Service Area (PSA) Fixed Effects; (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data; and  $(5)$  All Structured Variables plus LLM Predictions and Interactions, which adds interactions between the LLM predictions and the demographic variables. Statistical significance levels areindicated by \*, \*\*, and \*\*\* for  $p < 0.1$ ,  $p < 0.05$ , and  $p < 0.01$ , respectively.

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## A.2 Figures



<span id="page-27-0"></span>Regression Type

Figure 1: Comparison of R-squared values for different OLS regression models predicting contraband discovery, showing performance on both training and test datasets. The regression models include: (1) Key Variables only, which includes indicator variables for Female, Black, and Latinx;  $(2)$  Key Variables plus Basic Controls, which adds controls for  $Age, Height, Weight, Build$  (categorical variable), Officer with Partner (indicator variable), Time (minutes since the year 2000), Month fixed effects, and Time of Day fixed effects (Evening, Daytime, Night); (3) All Structured Variables, which adds *Officer Fixed Effects* and *Police Service Area (PSA) Fixed Effects*; and (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data. The training set includes 80% of the data; the test set includes the remaining 20%.



<span id="page-28-0"></span>Regression Type

Figure 2: Comparison of Mean Squared Error (MSE) for different OLS regression models predicting contraband discovery, showing performance on both training and test datasets. The regression models include: (1) Key Variables only, which includes indicator variables for Female, Black, and Latinx; (2) Key Variables plus Basic Controls, which adds controls for Age, Height, Weight, Build (categorical variable), Officer with Partner (indicator variable), Time (minutes since the year 2000), Month fixed effects, and *Time of Day* fixed effects (*Evening, Daytime, Night*); (3) All Structured Variables, which adds Officer Fixed Effects and Police Service Area (PSA) Fixed Effects; and (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data. Lower MSE values indicate better predictive accuracy.



<span id="page-29-0"></span>Figure 3: Coefficient estimates and 95% confidence intervals for the Female indicator variable in OLS regressions predicting contraband discovery, across different model specifications. The models include:  $(1)$  Key Variables only, which includes indicator variables for Female, Black, and Latinx; (2) Key Variables plus Basic Controls, which adds controls for Age, Height, Weight, Build (categorical variable), Officer with Partner (indicator variable), Time (minutes since the year 2000), Month fixed effects, and *Time of Day* fixed effects (*Evening, Daytime, Night*); (3) All **Structured Variables**, which adds *Officer Fixed Effects* and *Police Service Area (PSA) Fixed*  $E\text{ffects}$ ; and (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data.



<span id="page-30-0"></span>Figure 4: Coefficient estimates and 95% confidence intervals for the Black indicator variable in OLS regressions predicting contraband discovery, across different model specifications. The models include:  $(1)$  Key Variables only, which includes indicator variables for Female, Black, and Latinx; (2) Key Variables plus Basic Controls, which adds controls for Age, Height, Weight, Build (categorical variable), Officer with Partner (indicator variable), Time (minutes since the year 2000), Month fixed effects, and *Time of Day* fixed effects (*Evening, Daytime, Night*); (3) All **Structured Variables**, which adds *Officer Fixed Effects* and *Police Service Area (PSA) Fixed*  $E\text{ffects}$ ; and (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data.



<span id="page-31-0"></span>Figure 5: Coefficient estimates and 95% confidence intervals for the Latinx indicator variable in OLS regressions predicting contraband discovery, across different model specifications. The models include:  $(1)$  Key Variables only, which includes indicator variables for Female, Black, and Latinx;  $(2)$  Key Variables plus Basic Controls, which adds controls for Age, Height, Weight, Build (categorical variable), Officer with Partner (indicator variable), Time (minutes since the year 2000), Month fixed effects, and *Time of Day* fixed effects (*Evening, Daytime, Night*); (3) **All Structured Variables**, which adds *Officer Fixed Effects* and *Police Service Area (PSA) Fixed*  $E\text{ffects}$ ; and (4) All Structured Variables plus LLM Predictions, which includes the LLM-predicted probability of contraband discovery based on text data.

## B Appendix

## B.1 Data Processing

The dataset underwent several preprocessing steps to ensure data quality and consistency. The following procedures were applied:

- 1. Standardizing Variables: Variables were standardized to decrease the number of discrete values (e.g., mapping "Y", "Yes", "yes" to "Yes").
- 2. Stop Reason: The 'STOPRS' column was converted to uppercase and mapped to 'Yes', 'No', or 'N/A'.

## 3. Age Processing:

- Ages were converted to numeric values.
- Observations with ages less than 9 or greater than 99 were dropped.
- Negative ages and age 0 were dropped.

### 4. Physical Characteristics:

- Observations with height values outside the range of 4'6" to 7' were dropped.
- Observations with weight values less than 50 lbs or greater than 500 lbs were dropped.
- Observations with specific invalid weights (501, 511, 601, 999) were dropped.
- Observations with unrealistic weight-build combinations (e.g., 'Thin' with weight greater than 300 lbs) were dropped.

## 5. Date and Time:

- A 'minutes since 2000' variable was created as a linear time control.
- A Month variable was created.
- Time of day was categorized as 'Night' (0:00-8:00 hours), 'Day' (8:00-16:00 hours), or 'Evening' (16:00-24:00 hours).

### 6. Location Information:

• Police Service Area (PSA) 7700 was removed.

### 7. Text Cleaning:

- 'apos;' was replaced with apostrophes in 'REASON DESC'.
- Newline characters were replaced with spaces in 'REASON DESC'.

### 8. Rare Value Handling:

- Observations with rare values (frequency  $(0.5\%)$  in 'EYE\_COLOR' and 'BUILD' were dropped.
- Observations involving officers with fewer than 10 stops were dropped.
- 9. Duplicate Removal: Duplicate rows were removed based on the following columns: "LOCATION", "OFFICER PAYROLL", "FURTHER DESC", "SEX", "AGE", "HEIGHT".

## B.2 LLM Fine-Tuning Hyperparameters

We used the following hyperparameters and configurations to fine-tune Llama 3:

- Base Model: We used a 4-bit quantized version of the Llama 3 8B Instruct model, which allows for faster loading and reduced memory usage.
- Sequence Length: The maximum sequence length was set to 2048 tokens.
- Quantization: We employed 4-bit quantization to reduce memory usage and enable faster training.

### • LoRA Configuration:

- Rank (r): 16
- LoRA Alpha: 32
- LoRA Dropout: 0
- Bias: "none"

#### • Training Configuration:

- Batch Size: 16 per device
- Gradient Accumulation Steps: 1
- Warmup Steps: 100
- Number of Epochs: 3
- Learning Rate: 0.0001
- Optimizer: AdamW (8-bit)
- Weight Decay: 0.01
- Learning Rate Scheduler: Cosine
- Precision: We used mixed precision training, automatically selecting between FP16 and BF16 based on hardware support.
- Gradient Checkpointing: We used Unsloth for gradient checkpointing.

## <span id="page-34-0"></span>B.3 Pre-Processing Police Reports: LLM Model, Hyperparameters, and Prompts

All edits to the reports are made using GPT-4o-mini. We use gpt-4o-mini-2024-07-18, with 4096 maximum output tokens, temperature 0.000001, and all other hyperparameters set to defaults. We initially experimented with using GPT-4o to conduct all of the reformatting and redaction at once, but ultimately found that the redactions are more thorough using a cheaper model but breaking up the redactions into steps.

We both reformat the police reports so that they are consistent (instead of some being all capitalized and some being sentence-cased), and then conduct the redactions. The following prompts were used in the following order (i.e., the output from applying GPT-4o-mini with each prompt was used as the input using the next prompt):

#### 1. Convert to Sentence Case:

You are being given the contents of a police report describing a police stop.

If the report is in all-caps, convert it into sentence case. Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above.

If no modifications are required, return the original text. If no text is given, just reply " $N/A$ ".

#### 2. Remove Post-Stop Information:

You are being given the contents of a police report describing a police stop.

Edit the text so that it contains only the information the police would have known before making the stop. To do this, remove any discussion of the outcome of the police stop as well as any information the police would not have known before making the stop. For example, convert "Suspect appeared to be smoking marijuana, upon further investigation it was only tobacco" to "Suspect appeared to be smoking marijuana", because "further investigation" likely involved a stop. As another example, the sentence "Search of suspect revealed

marijuana" should simply be deleted, because searches and arrests can only occur after a stop.

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 3. Remove Gender Information:

You are being given the contents of a police report describing a police stop.

Remove any information about the gender of the suspect. For example, convert "Male was found..." to "Individual was found...".

Also replace any gendered pronouns with gender-neutral pronouns. Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 4. Remove Race Information:

You are being given the contents of a police report describing a police stop.

Remove any information about the race of the suspect. For example, convert "Black individual found..." to "Individual found...".

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 5. Remove Hispanic/Latinx Information:

You are being given the contents of a police report describing a police stop.

Remove any information about whether the suspect was Hispanic/Latinx or not. For example, convert "Hispanic suspect found..." to "Suspect found...".

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 6. Remove Age Information:

You are being given the contents of a police report describing a police stop.

Remove any information about the suspect's age. For example, convert "Young suspect found..." to "Suspect found...".

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 7. Remove Name Information:

You are being given the contents of a police report describing a police stop.

Remove any information about the name of the suspect, UNLESS it is directly relevant to the commission of the crime.

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 8. Remove Geographic Information:

You are being given the contents of a police report describing a police stop.

Remove any information about geography and/or location, UN-LESS it is directly relevant to the commission of the crime.

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

#### 9. Remove Appearance Information:

You are being given the contents of a police report describing a police stop.

Remove any information about the attire, hairstyle, and/or facial hair of the suspect, UNLESS it is directly relevant to the commission of the crime.

Return only the modified text, without any additional explanations or comments. Do not change the text at all except as specified above. If no changes are required, just reply with the original text.

## <span id="page-37-0"></span>B.4 Testing for Proxy Multicollinearity with Explainable Race Predictions from Report Text

We employ slightly older but more explainable Natural Language Processing (NLP) techniques to investigate the relationship between police reports and race, ethnicity, and gender. Our analysis addresses the concern that the content of the police reports might inappropriately proxy for race, causing attenutation of coefficient estimates for race in the regressions above. Our process can be summarized as follows:

- 1. Text Pre-processing: We pre-processed the text in the police reports as follows:
	- Conversion to lowercase
	- Removal of punctuation
	- Tokenization
	- Removal of stop words
- 2. Feature Extraction: We employed Term Frequency-Inverse Document Frequency (TF-IDF) vectorization to convert the pre-processed text into numerical features, with a maximum of 5000 features.
- 3. Model Training: For each demographic variable, we trained a separate logistic regression model with LASSO regularization. The data was split into 80% training and 20% testing sets.
- 4. Model Evaluation: We evaluated each model using standard classification metrics, including precision, recall, and F1-score for each category within the demographic variables.
- 5. Feature Importance Analysis: We extracted and ranked the most important features (words) for predicting each demographic variable. Additionally, we identified the top features associated with each category within each demographic variable.